

Discussion of  
When does a central bank's balance sheet require fiscal support?  
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The opinions expressed are personal and do not necessarily reflect those of the ECB or the Eurosystem.

# Motivation

- Which problems could large central banks' balance sheets pose in case of capital losses (due to various risks)?
  - “Can central banks go broke?” (W. Buiter, May 2008!)  
What does going broke mean for a central bank?
  - Going broke  $\iff$  high inflation?

## Why a new research question?

- Interest on reserves: the demand for reserves has no opportunity cost
- The answer is not uncontroversial: “Central banks cannot default” (De Grauwe and Ji, 2013)
- Many possible aspects of the problem:

- Realistic computation of CB solvency risks at the current point in time (Carpenter et al. 2013, Hall and Reis, 2013)
  
- Computation of risk of CB inability to pay remittances for a while (accounting rules matter)
  
- Risk of loosing control of inflation
  
- This paper touches upon many of these aspects.

# Results

- The PV of central banks' seignorage is high. It is unlikely that central banks will experience "solvency" difficulties as a result of their recent balance sheet expansions
- The problem of not being able to pay remittances may be real, but it is not a major problem
- The major problem without fiscal backing may be price level indeterminacy.

# I. Realistic computation of solvency risks

- Key intuition: as policy rates increase, not just bond prices, but also money demand will react

$$\text{Assets}_t + \text{PV}_t \text{Seignorage} = \text{Reserves}_t + \text{PV}_t \text{Remittances}$$

where seignorage is defined as the change in real value of M

- Alternative definition: ability to issue non-interest-bearing liability  $s \simeq r \frac{M}{P}$  or  $s \simeq (\rho + \pi) m(r)$ . Hence  $\pi \uparrow$  generates higher inflation tax, but smaller tax base

# I. Realistic computation of solvency risks

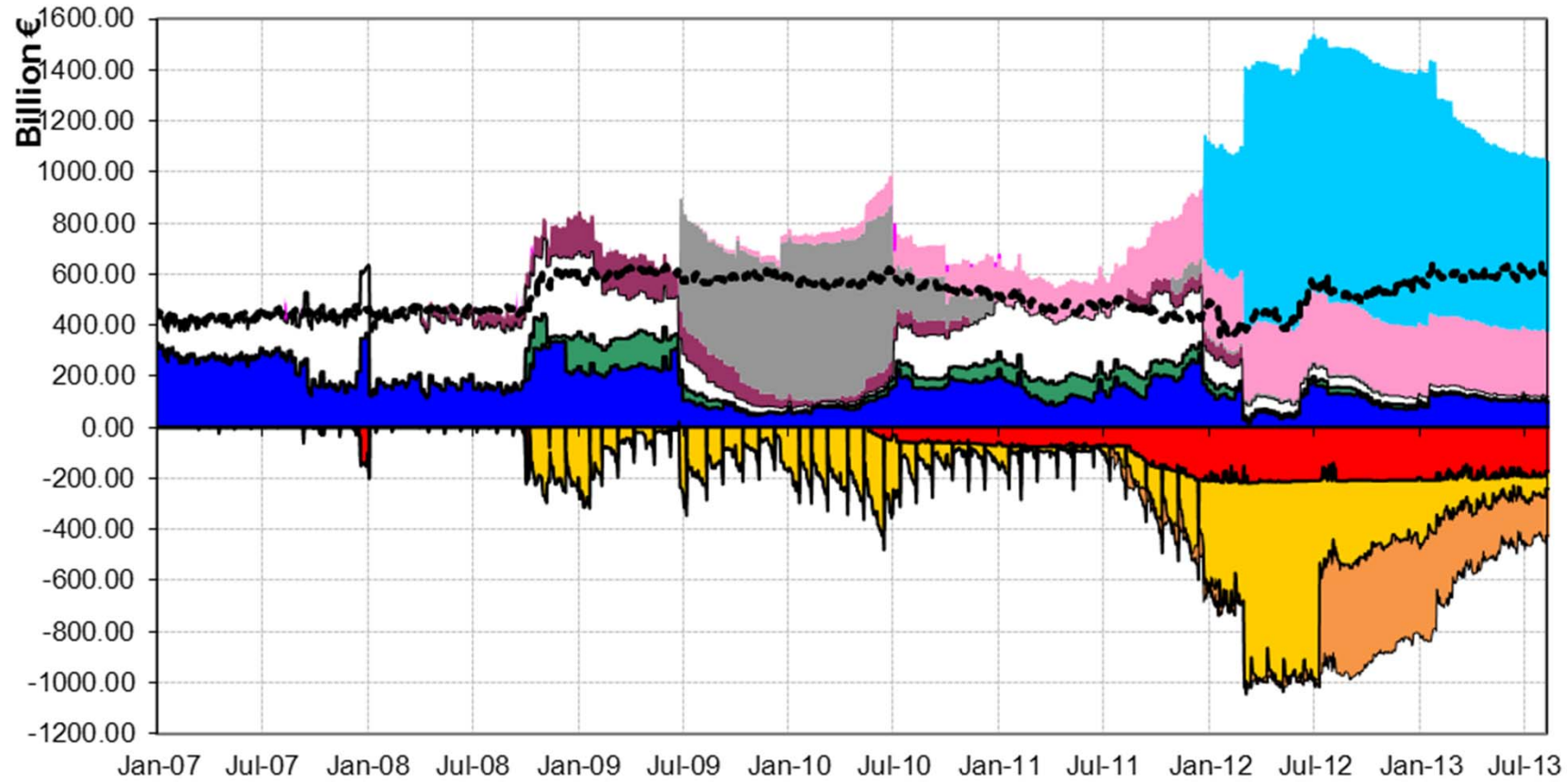
- Quantitative results sensitive to interest elasticity of  $m$  demand (as well as capital losses, plus relative speed of increase in  $r$  and  $m$ , i.e. policy rule)
- $\Rightarrow$  Match data on  $v(r)$  (why is pre-1980 data less relevant?)
- SS seignorage also important. KP(1985): total remittances 0.02% of GNP during 1929-1952, 0.15% during 1952-1982. DS: 0.24%.

## II. Risk of zero remittances

- Minor emphasis in the paper, more a political economy issue
- Simulations under assumption of exogenous  $B^C$ . ECB experience suggests that this assumption may be unwarranted



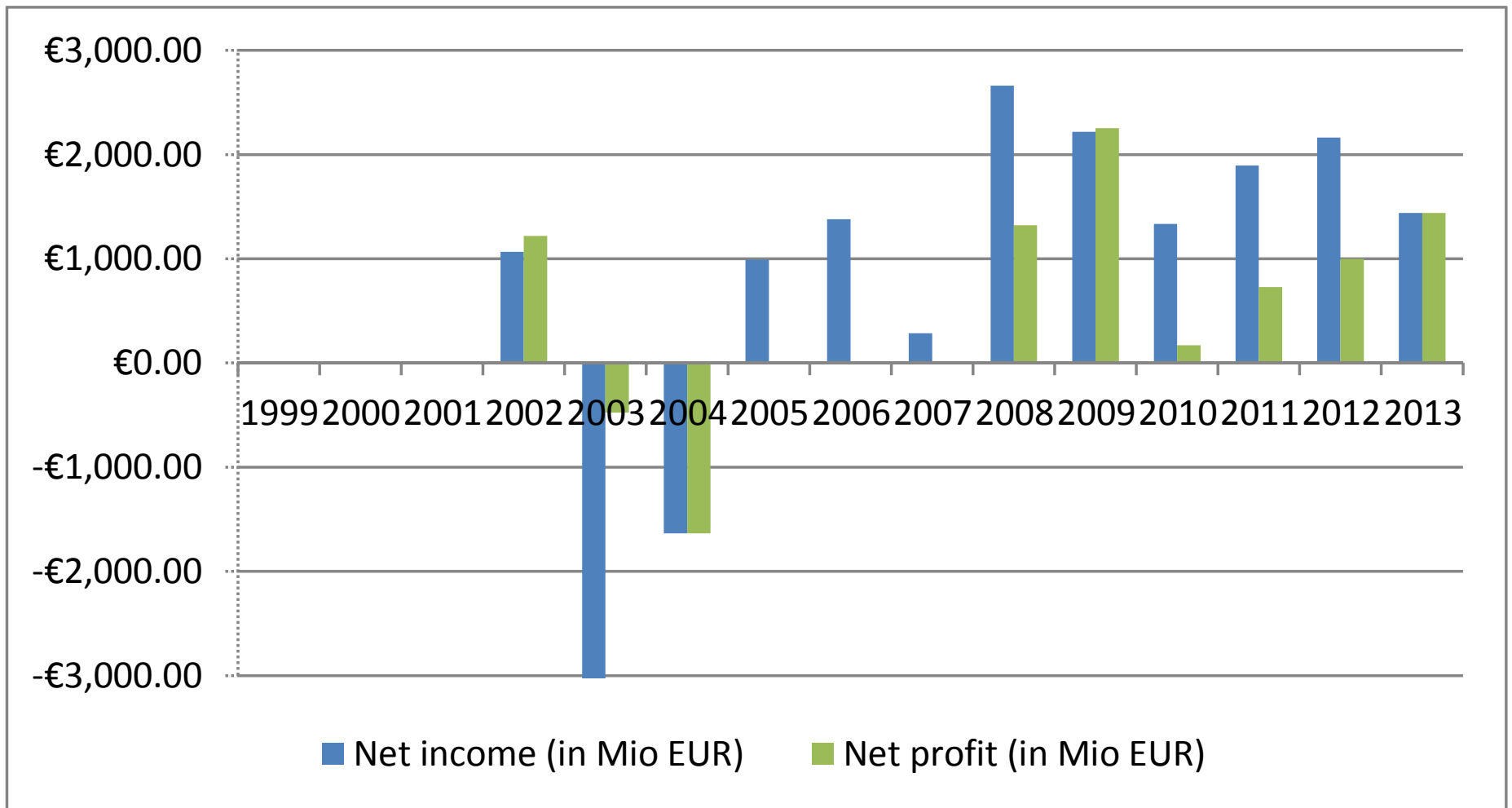
# Developments in Eurosystem balance sheet (2)



- main refinancing operations
- 3-month longer-term refinancing operations
- 12-month longer-term refinancing operations
- fine tuning providing operations
- fine tuning absorbing operations
- daily reserve surplus under zero deposit rate
- 1-maintenance period refinancing operations
- 6-month longer-term refinancing operations
- CBPPs and SMP
- 3-year longer-term refinancing operations
- net recourse to deposit facility
- liquidity needs (autonomous factors + reserve requirements)

## II. Risk of zero remittances

- Minor emphasis in the paper, more a political economy issue
- Simulations under assumption of exogenous  $B^C$ . ECB experience suggests that this assumption may be unwarranted
- As long as it is solvent, this concern is hard to understand from a euro area perspective



### III. Risks of lack of fiscal backing

- General characterisation of model solution, including explosive inflation paths and  $r = 0$  steady state (Cochrane, 2011, Benhabib, Schmitt-Grohé and Uribe, 2001) ...
- ... and proposal on how fiscal policy can rule them out
- Illustration of how confidence crisis could unfold

### III. Risks of lack of fiscal backing

- Scenario. Assume central bank is on its own.
  - It can always expand M, i.e. purchase assets and pay with monetary base; but to contract M, it needs assets to sell
  - If few assets due to financial losses,  $M \uparrow$ . Inflation.
  - Alternatively,  $i^m \uparrow$  to attract reserves. But eventually seignorage must finance  $i^m$ . If large financial losses and the CB is "insolvent", inflation

### III. Risks of lack of fiscal backing

- Possibly limited inflation if small loss to be financed. But private sector may come to expect ever-accelerating inflation. This is the scenario explored in the paper
- Taylor rule cannot per se rule out explosive explosive inflation paths  $\implies$  fiscal intervention (backing) is necessary
- Interestingly, the central bank may stay solvent on the explosive inflation path

# Summary

- Hot issue. Timely paper
- All in all, reassuring message on risks of CB "insolvency" ...
- ... but need for fiscal backing