### International Reserves, Risk Tolerance, and Crisis Risk

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## Predicting Crises is Important, yet Inglorious

#### **Bloomberg Businessweek**

April 15, 2009, 9:00 PM PDT

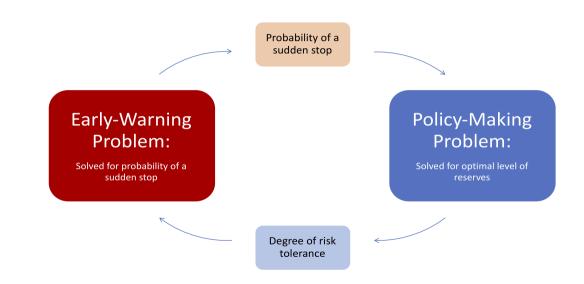
# What Good Are Economists Anyway?

• Why they failed to predict the global economic crisisand why their help is still crucial to a recovery

- Since Mexican crisis, early-warning models have been developed
  - Use a set of indicators X to forecast crisis risk  $\pi(X)$
  - Aim to catalyze policy actions for crisis prevention and mitigation
- Early-warning problem and policy-making problem are interconnected
  - $\circ\,$  Yet ignored in the literature following Kaminsky et al. (1998)

- Research question
  - $\circ\,$  How to embed early-warning problem into policy-making problem?
- Propose a two-stage framework
  - $\circ\,$  First stage: early-warning problem is solved for crisis risk
  - $\circ\,$  Second stage: policy-making problem is solved for optimal policy action
- Provide empirical implications
  - $\circ~\mbox{Explain}$  the buildup of international reserves in emerging markets
  - $\circ~$  Conduct counterfactual analysis on level of reserves

## A Two-Stage Framework



## Road Map

- Literature
- A Two-Stage Problem
- Implementation Method
- Estimation and Performance
- Empirical Implications
- Conclusion

## Literature

- Welfare-based trade-off of international reserves holdings e.g. Aizenman & Lee (2007), Durdu et al. (2009), Alfaro & Kanczuk (2009), Jeanne & Ranciere (2011)
  - $\circ\,$  This paper sheds light on suboptimality of policy decisions caused by imperfect crisis risk estimates
- Early-warning models e.g. Kaminsky et al. (1998), Alessi & Detken (2011)
  - $\circ~$  This paper bridges the gap between policy objective and econometrics specification
  - Shows structurally welfare-based error asymmetry between false alarms and missed crises
- Reserves adequacy e.g. Jeanne & Ranciere (2011), Bianchi et al. (2016)
  - $\circ\,$  This paper presents empirical evidence of time-varying risk tolerance of policymakers
  - $\circ~$  Provides a new perspective to explain the buildup of reserves in emerging countries

## From Early-Warning to Policy-Making

Probability of a sudden stop

## Early-warning Problem:

Solved for probability of a sudden stop

## Policy-making Problem:

Solved for optimal level of reserves

## A Welfare-Maximizing Problem for Reserves

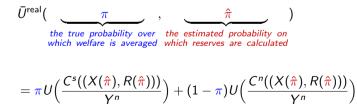
- An insurance framework developed by Jeanne and Ranciere (2011)
  - $\circ~$  Non-crisis periods: Government pays a premium X
  - $\circ~$  Sudden stops: Government receives a payment R
  - $\circ~$  Can be replicated by issuing perpetuity in a dynamic framework
- Given the probability of a sudden stop,  $\{X, R\}$  solves

$$\max_{\{X, R\}} \pi_t u(C_t^s) + (1 - \pi_t)u(C_t^n)$$
  
s.t.  $C_t^n = Y_t^n + L_t - (1 + r)L_{t-1} - X_t$   
 $C_t^s = (1 - \gamma)Y_t^n - (1 + r)L_{t-1} + R_t - X_t$   
 $L_t = \lambda Y_t^n$   
 $Y_{t+1}^n = (1 + g)Y_t^n$   
 $X_t = \frac{\bar{\pi}}{\bar{\pi} + p(1 - \bar{\pi})}R_t$ 

 $\gamma$ : output loss in a sudden stop;  $\lambda$ : size of a sudden stop p: the relative price of a non-crisis dollar in terms of a crisis dollar; g: the growth rate; r: risk-free rate

## Welfare Derived from Risk Estimate

- Optimal insurance contract payment (X, R) = (X(π), R(π)), and level of reserves-to-GDP ratio ρ ≡ R/Y<sup>n</sup> = ρ(π)
- $\pi$  is not observable: policymakers have to estimate the probability of a sudden stop and then choose the contract payment based on the estimate  $\hat{\pi} \Rightarrow (X, R) = (X(\hat{\pi}), R(\hat{\pi}))$
- Let  $\overline{U}^{\text{real}}(\pi, \hat{\pi})$  be the expected real welfare derived from  $(X(\hat{\pi}), R(\hat{\pi}))$ ,



## Welfare Cost Incurred by Imperfect Risk Estimate

#### Lemma 1.

The insurance contract payment  $(X(\hat{\pi}), R(\hat{\pi}))$  based on any estimated sudden stop risk  $\hat{\pi}$  is not optimal under the true risk  $\pi$ , unless  $\hat{\pi} = \pi$ .

Hence, welfare cost of any risk estimate  $\hat{\pi}$  under true risk  $\pi$  is defined as  $\bar{U}^{\rm real}(\pi,\pi)-\bar{U}^{\rm real}(\pi,\hat{\pi})$ 

$$\begin{split} \bar{U}^{\text{real}}(\pi,\pi) - \bar{U}^{\text{real}}(\pi,\hat{\pi}) &= \pi U\Big(\frac{C^{s}((X(\pi),R(\hat{\pi})))}{Y^{n}}\Big) + (1-\pi)U\Big(\frac{C^{n}((X(\pi),R(\pi)))}{Y^{n}}\Big) \\ &- \pi U\Big(\frac{C^{s}((X(\hat{\pi}),R(\hat{\pi})))}{Y^{n}}\Big) + (1-\pi)U\Big(\frac{C^{n}((X(\hat{\pi}),R(\hat{\pi})))}{Y^{n}}\Big) \geq 0. \end{split}$$

• Define a Welfare Loss denoted by  $L_W(\hat{\pi}, \pi)$ , as the welfare costs of a probability estimate  $\hat{\pi}$  under true probability  $\pi$ 

$$L_{\mathsf{W}}(\hat{\pi},\pi) = ar{U}^{\mathsf{real}}(\pi,\pi) - ar{U}^{\mathsf{real}}(\pi,\hat{\pi})$$

- The objective function is thereby  $\mathbb{E}\left[L_{\mathsf{W}}(\hat{\pi},\pi)\right]$
- Rewrite as a binary classification problem

## **Binary Classification Problem**

- Let y and  $\hat{y}$  denote the true binary crisis realization and the predicted binary crisis flag respectively, both taking 1 to indicate crisis and 0 to indicate non-crisis
- Mapping:

$$\circ \pi(X) = \mathbb{P}(y = 1|X)$$
  
 $\circ \hat{y} = \mathbb{1}(\hat{\pi} > c)$  for some optimal threshold

• Outcome matrix

		True realizations	
		non-crisis	crisis
Predicted	non-crisis	True negative ( $\hat{y}=$ 0 & $y=$ 0)	Missed crisis ( $\hat{y}=0$ & $y=1$ )
flags	crisis	False alarm ( $\hat{y} = 1 \& y = 0$ )	True positive ( $\hat{y}=1$ & $y=1$ )

С

## Asymmetric Welfare-Based Errors

• Written as a binary classification problem, the objective function to minimize

$$\omega_{FA} \cdot \underbrace{\mathbb{P}(\hat{y} = 1 | y = 0)}_{\text{the percentage of false alarms}} + \omega_{MC} \cdot \underbrace{\mathbb{P}(\hat{y} = 0 | y = 1)}_{\text{the percentage of missed crises}}$$

#### Proposition 1.

Welfare-based weight on the percentage of missed crises is larger than that on the percentage of false alarms, as long as consumers are risk averse. That is

 $\omega_{MC} > \omega_{FA}$ 

if 
$$u(c) = \frac{c^{1-\sigma}-1}{1-\sigma}$$
 and  $\sigma > 0$ .

• However, the literature following Kaminsky et al. (1998) ignores the welfare-based adjustment and uses  $\mathbb{P}(\hat{y} = 1|y = 0) + \mathbb{P}(\hat{y} = 0|y = 1)$ 

## Implementation: Neyman-Pearson Paradigm

• Neyman-Pearson paradigm (Cannon et al., 2002) characterizes the objective function as

 $\begin{array}{l} \min \ \mathbb{P}(\hat{y}=1|y=0) \\ \text{s.t.} \ \mathbb{P}(\hat{y}=0|y=1) < \alpha \end{array} \end{array}$ 

#### Proposition 2.

Solving the objective function under Neyman-Pearson paradigm with  $\alpha < 0.5$  is equivalent to minimize an objective function characterized as  $\omega_{FA} \cdot \mathbb{P}(\hat{y} = 1 | y = 0) + \omega_{MC} \cdot \mathbb{P}(\hat{y} = 0 | y = 1)$  with some  $\omega_{MC} > \omega_{FA}$ .

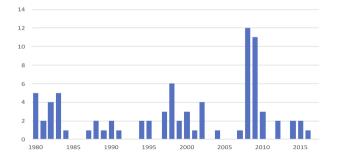
## A Good Fit for Early-Warning Problem

- Model uncertainty: no agreement on a workhorse model of crises makes it impossible to pin down exact welfare costs
  - o Complexity and interaction of many variables
  - Infrequent but large global regime shifts
- Interpretability: upper bound on percentage of missed crises can be
  - $\circ~$  Set as forecasting goal by policymakers
  - $\circ~$  Modeled as risk tolerance by researchers
- Robustness: control on percentage of missed crises achieved on **population level** by Tong et al. (2018)
  - $\circ~$  Critical in forecasting

## An Application to Predicting Sudden Stops

## Crisis Definition

- Basu et al. (2019): Sudden stops in net private capital inflows
  - Net private capital inflows in year t (as % of GDP in year t-1) at least 2 percentage pts lower than that in t-1 and t-2
  - Or IMF programs > 500% of quota to capture counterfactual
- With growth impacts
  - In year t or t+1, deviation of growth from 5-year trend in lower 10th percentile
  - Or IMF programs > 500% of quota in year t+1 to capture counterfactual
- 53 EMs in 1980-2017: 82 sudden stops with growth impacts (4.1% of sample)



## **Explanatory Indicators**

• Principle: capture different generations of theoretical models

Primary gap/GDP Inflation

First generation	Third generation: Debt shocks	Third generation: Bursting bubbles	Third generation: Medium-term (5-yr) building bubbles
Fiscal balance (% of GDP)	External debt/GDP	Q2-to-Q4 change in NEER	Private sector credit growth
5-year change in M2/GDP	External debt/exports	REER acceleration	Housing price growth
Reserves/M2 and Reserves/GDP	Private external debt/GDP	Real house price acceleration	Stock price growth
Dummies for hard peg and float	Bank external debt/GDP	Real stock price acceleration	REER growth
Dummy for parallel market	Cross-border bank-to-bank liabilities/GDP	Changes in all debt/GDP in debt shocks	Cross-border bank-to-bank liabilities to GDP growth
	Non-bank private external debt/GDP		External debt/GDP growth
Second generation	Total and external Public debt/GDP	Third generation: Global shocks	Contribution of finance to GDP
Change in unemployment rate	Private credit/GDP	FFR (level and growth)	Contribution of construction to GDP
Real GDP growth	Household liabilities/GDP	VIX	
	Foreign liabilities/Domestic credit	US NEER change	Current account shocks
Third generation: Flows and mismatch		US yield spread	Real growth in exports
Share of non-investment grade debt	Third generation: Buffers	TED spread	% change in ToT
Current account balance/GDP	EMBI spread (level and growth)		% change in non-fuel commodity TOT
Amortization	Corporate sector returns	Law of one price	Absolute oil balance/GDP
FX share of public debt	Default probability	5-year cumulative inflation	% change in oil price
Debt service/exports	Interest coverage ratio		
FX share of household and non- financial corporate credit	Price-earnings ratio	Contagion	
	Bank returns	Change in export partner growth re	lative to 5-year trend
Political shocks	Share of non-performing loans	Bank-to-bank Liabilities to AEs with	financial crisis/GDP
Political violence	Banks' capital-asset ratio	Frequency of banking crises in AEs	
Successful coup	Loan-to-deposit ratio	Similarity to last year's crises	

## Signal-Extraction Model

• Signal-extraction model proposed by Kaminsky et al. (1998)

- $\circ \ {\sf Best \ performed}$
- Not data-hungry
- $\circ~$  Implemented for decades
- For each variable Z and a threshold  $Z^c$ 
  - $\circ$  1 is given when  $Z > Z^c$
  - $\circ$  0 is given when  $Z \leq Z^c$
- Optimal threshold is chosen to minimize any given objective function
- All flags are aggregated across variables to yield an overall risk index using weights that are inverse of the attained minimum of objective function

## Compare Two Objective Functions

	Literature	Neyman-Pearson paradigm
Objective	$\mathbb{P}(\hat{y}=1 y=0)+\mathbb{P}(\hat{y}=0 y=1)$	$\mathbb{P}(\hat{y}=1 y=0)$
function		s.t. $\mathbb{P}(\hat{y}=0 y=1)$
Threshold	augmin	augmin $\mathbb{P}(\hat{y} = 1   y = 0)$
	$\mathbb{P}(\hat{y}=1 y=0)+\mathbb{P}(\hat{y}=0 y=1)$	s.t. $\mathbb{P}(\hat{y}=0 y=1)$
Weight	$rac{1}{\mathbb{P}(\hat{y}=1 y=0)+\mathbb{P}(\hat{y}=0 y=1)}$	$\frac{1}{\mathbb{P}(\hat{y}=1 y=0)}$

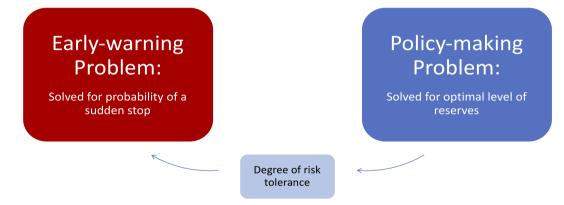
- 24-month forecasting horizon
  - $\circ$  Use data up to end of year t to forecast crisis risk in year t+2
- Evaluation: replicate real-time forecasting practice
  - $\circ$  Estimate a model using data up to year t and then apply it to data in next two years

## NP Delivers Better Prediction Performance

- Sum of errors:  $\mathbb{P}(\hat{y} = 1 | y = 0) + \mathbb{P}(\hat{y} = 0 | y = 1)$
- Neyman-Pearson paradigm will deliver even better prediction performance with respect to welfare-maximizing criterion

	A. Literature			
Year	Missed crises (%)	False alarms (%)	Sum of errors (%)	
2007	30	20	50	
2009	100	25	125	
2011	100	17	117	
Mean	77	21	98	
	B. Neyman-Pearson paradigm with $lpha=$ 0.4			
Year	Missed crises (%)	False alarms (%)	Sum of errors (%)	
2007	17	63	80	
2009	0	64	64	
2011	25	51	76	
Mean	14	59	73	

## From Policy-Making to Early-Warning

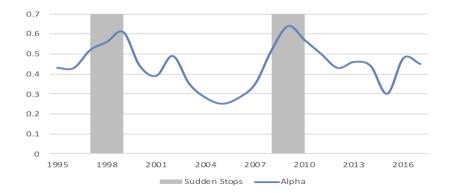


## Risk Tolerance Modeled by NP

- Measure risk tolerance of policymakers by their control on percentage of missed crises (α):
  α ↑, risk tolerance ↑
- Calibration procedure:  $\alpha \Rightarrow \hat{\pi} \Rightarrow \rho(\hat{\pi}, \lambda, \gamma, g, \bar{\pi}, \delta)$ 
  - $\circ$  Use data up to year t to forecast crisis risk in year t+2
  - $\circ$  Reserves accumulated in year t + 1 is to insure against crisis risk in year t + 2
  - $\circ\,$  Hence,  $\alpha$  in year t is calibrated to match reserves level in year t+1
- Other parameters are calibrated with reference to historical data up to year t
  - country's own history: size of sudden stops ( $\lambda$ ), output loss ( $\gamma$ ), potential output growth (g), unconditional probability of a sudden stop ( $\bar{\pi}$ )
  - $\circ$  global history: term premium ( $\delta$ )

## Time-Varying Risk Tolerance

- Higher risk tolerance precedes two major waves of sudden stops: Asian financial crises and global financial crises
- Explanation: high risk tolerance ⇒ low crisis risk estimates ⇒ level of reserves too low to prevent real consequences



## Counterfactual: Asian Financial Crises

- What if lower risk tolerance was imposed before Asian financial crises?
  - $\circ~$  Choose alternative  $\alpha=$  0.4
- Reserves-to-GDP:  $11.5\% \Rightarrow 19.5\%$
- Competition from US, credit growth and hot money would be more predictive, while CA and TED spread were less predictive

Variable	Change
Export Partner Growth	5 <sup>th</sup> 介 2 <sup>nd</sup>
5yr Broad Money Growth	$7^{th} \Uparrow 4^{th}$
5yr External Debt Growth	$9^{th} \Uparrow 6^{th}$
Current Account Balance	$1^{st} \Downarrow 8^{th}$
TED Spread	$4^{th} \Downarrow 10^{th}$
Reserves-to-GDP	$11.5\%$ $\Uparrow$ 19.5%

## Counterfactual: Global Financial Crises

- What if lower risk tolerance was imposed before global financial crises?
  - $\circ~$  Choose alternative  $\alpha=$  0.4
- Reserves-to-GDP:  $21.3\% \Rightarrow 38.5\%$
- Change in global financing condition would be more predictive, while domestic credit growth was less predictive

Variable	Rank
US Term Premium	$7^{th} \Uparrow 1^{st}$
Current Account Balance	$6^{th} \Uparrow 2^{nd}$
Fed Rate Change	10 <sup>th</sup> ↑ 3 <sup>rd</sup>
Private Credit Growth	$1^{st} \Downarrow 6^{th}$
5yr Private Credit Growth	$2^{nd} \Downarrow 9^{th}$
Reserves-to-GDP	21.3% 🕆 38.5%

## Conclusion

- Building upon a two-stage framework
  - $\circ\,$  Suboptimality of policy decisions caused by imperfect crisis risk estimates
  - $\circ\,$  Welfare-cost asymmetry between false alarms and missed crises
- Bringing in new paradigm
  - $\circ~$  Better prediction performance with respect to werlfare-maximizing criterion
  - $\circ~$  Time-varying risk tolerance of polcymakers accounting for reserves buildup
- Policy implication: commitment mechanism

# Thank you!