

The Evolution of the Financial Stability Mandate from its Origin to the Present Day By Toniolo and White

Comments by Stefan Gerlach Norges Bank Conference, June 5-6, 2014

Introduction

- Reviews evolution of the FSMs in six countries:
 - Canada, Columbia, France, Italy, UK and US.
 - (Why these countries?)
- A lot of detail; less "big picture."
 - What can we learn from country differences?

- Will do two things:
 - 1. Draw some speculative conclusions.
 - 2. Raise some additional questions.

Expected 4 conclusions

- 1. Common trend but diverse country experiences.
 - Is there a pattern to these country differences?
- 2. FSMs have been reactive and lagging behind.
 - Three stages: (i) safeguarding currency; (ii) ensure soundness of individual banks; and (iii) guard the overall financial system.
 - Growth of finance and measures to circumvent regulation drove the gradual expansion of FSM.

3. Occasional discrete changes:

- Episodes of financial instability and crises.
- Broader political developments (eg. war-time finance).

4. The modern FSM is a recent invention:

- Historically, micro focus (notes and banks); now macro focus.
- The long period of financial stability after WW2 not due to purposeful FS policy but side effect of other policies.
 - Facilitate government finance.
 - Maintenance of fixed exchange rates.
 - Greater government control of the economy after WW2.

Additional questions

- The incidence of crises and the design of FSMs influenced by political factors:
 - These factors vary across countries and time.
 - Consider housing bubbles:
 - High rates of house ownership political objective but implies FS risks because of "marginal borrower."
 - Makes bubbles popular, as are their effects on governments' fiscal position.
 - May be reflected in the design of the FSM.
 - Seems likely that political backing is crucial for success.

- Better understanding of changes in FSM:
 - Reinterpretation of the legal mandate or changes in that mandate?
 - Role of personalities?
- What are the lessons for current policy?
 - "Improve [our] understanding of why central banks and policy regimes in the past succeeded or failed to meet their FSM."