

Optimality of Prompt Corrective Action in a Continuous-Time Model with Recapitalization Possibility

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The views expressed here are solely those of the discussant and do not necessarily reflect official positions of the Federal Reserve Bank of Boston or the Federal Reserve System.

Summary of the paper

- **Interprets a set of regulatory measures as features of an optimal contract within a dynamic model of capital structure with moral hazard**
 - Regulators act on behalf of depositors=debtholders
 - Regulatory tools: capital requirement, risk-based deposit insurance premium, prompt corrective action and liquidation
 - In addition, banker's continuation utility, measured using book value of capital, should be made sufficiently sensitive to bank cash flow
- **Major innovation: allows regulators the option to force banks to recapitalize**
 - Related studies: Sannikov (2008), Shim (2006)
 - Assumes a proportional cost of recapitalization borne by banks, and a limit on the speed of recapitalization
 - So two thresholds: recapitalization vs. dividend payment

Model vs. reality (1)

- **Some model assumptions that can matter for optimal contract & policy implications**
 - Book value of capital as the bookkeeping variable for bankers' continuation utility
 - Constant risk-free rate and volatility of bank cash flow
 - Both bankers and regulator risk neutral
 - How would the optimal contract change if bankers are risk averse & imperfectly diversified?
 - Regulator acts on behalf of risk-averse consumers
 - Banker's effort affects only instantaneous drift of cash flow $dR_t = \mu A_t dt + \sigma dZ_t^A$
 - What if also affects volatility – hidden risk taking? How to induce truthful revelation? Interacts with bankers' and regulator's risk aversion.
 - What if persistent effect on drift and volatility? Claw-back?

Model vs. reality (2)

- **Feasible and/or credible implementation of policy prescriptions?**
 - Regulator's incentive problem – model interpreted as prescribing rule-based supervisory actions
 - Capital requirement & recapitalization – what kind of capital? Which value (e.g., book vs. market)?
 - Common stock, preferred stock, contingent capital?
 - Risk-based deposit insurance premium – how well can regulators measure risk?
 - Which component of risk, e.g. systematic vs. idiosyncratic?
 - Liquidation – is it a credible threat that regulators could take over and resolve large complex financial institutions in an orderly manner?

Endogenize risk

- **Apply methodology – dynamic optimal contracting – to important policy questions**
- **Time-varying risk premium & cyclical capital requirement**
 - Add jump risk to return process
 - Stochastic jump intensity influenced by banker action & correlated with systematic risk
- **Endogenous systemic risk – banks' hidden strategic choice of risk exposure**
 - Research shows banks have incentive to tilt exposure toward correlated risk
 - Herding (e.g., Chevalier & Ellison)
 - Enhances chance of being bailed out (Acharya et al.)
 - Need to model return correlation across banks that can be endogenous to banks' hidden action

Add liquidity

■ Liquidity of bank assets vs. liabilities – maturity mismatch

- In the model, initial capital held in cash and grows at risk-free rate
 - In reality, cash holding \neq capital, e.g., in the U.S., holding of market securities \gg capital
- What constitutes cash? What market failures cause banks to hold too little cash absent liquidity requirement?
 - Reserves held at Central Bank & government securities only? Private market securities as well, which ones?
- Need to distinguish between short-term and long-term borrowing by banks
- What market failures cause banks to prefer short-term borrowing absent regulatory restrictions?